EVALUATION OF THE IMPLEMENTATION OF MATURITY RATING IN 2023: RSHS PERFORMANCE MATURITY LEVEL NOT OPTIMAL YET

Maya Mustikasari (mayzka72@gmail.com) Perencana Muda RSUP Dr. Hasan Sadikin

Abstract

The PSA maturity rating assessment is a way for evaluating PSA performance. The Directorate General of Treasury issued Regulation PER-11/PB/2021 to measure performance achievements and the implementation of good governance in public service agencies by analyzing their maturity level. Assessment takes two approaches: results-based measurement and process-based measurement, and its core ideas are divided into five stages. The purpose of this article is to examine the findings of evaluation reports assessing PSA maturity levels by independent assessors, specifically the Directorate of Financial Management Development at PSA and the Regional Office of the Director General of Treasury in West Java Province. Implementation of maturity level review for fiscal year 2023 based on PSA governance and performance in fiscal year 2022. The evaluation results indicate that the RSHS maturity level is at level 3 (defined level). This number indicates that the quality of RSHS service performance is acceptable but not optimal.

Keywords: PSA maturity rating assessment; outcomes-based and process-based measures; RSHS Maturity Level: level 3 (defined level);

Introduction

The Public Service Agency (PSA) is a government agency that was established to provide services to the public in the form of selling goods and/or services without prioritizing profit, and its operations are guided by the principles of efficiency and productivity (Ministry of Finance, 2020). PSA has an important strategic position as the government's primary provider of public services. In carrying out its duty to deliver public services, the government is required to improve service quality through effective government governance. Given the importance of public organizations in delivering community services, it is crucial to measure performance in order to determine the level of success of activities (Ismiyarto, 2017). PSA's performance in carrying out public service activities is evaluated using the PSA Maturity Level assessment parameters based on Directorate General of Treasury Regulation Number PER-11/PB/2021.

Maturity level (Maturity rating) refers to management's maturity in managing PSA to achieve goals and apply good governance. PSA maturity level evaluation is a method of measuring PSA management that employs two main approaches: results-based measurement and process-based measurement. It is aligned for all PSAs and is based on the core principles of maturity assessment, which are divided into five levels.

Dr. Central General Hospital Hasan Sadikin (RSHS) is a vertical hospital under the Ministry of Health. Since its inception in 1923, RSHS has been a National Referral hospital. According to PP No. 23 of 2005 and SE Minister of Health of the Republic of Indonesia No. 861/Menkes/VI/2005, RSHS has transitioned from a Bureau Company (Perjan) to an organization that follows the Public Service Agency Financial Management Pattern (PPK-PSA). These modifications motivate RSHS to continue improving service quality, both in terms of output and procedure.

NO	WORK UNIT	REGIONAL OFFICE	MATURITY SCORE
1	RSUP A	Central Java	4.45
2	RSUP B	West Sumatra	4.36
3	RSUP C	DKI Jakarta	4.32
4	RSUP D	Bali	4.29
5	RSUP E	DKI Jakarta	4.22
6	RSUP F	South Sumatra	4.16
7	RSUP G	DIY	4.15
8	RSUP H	DKI Jakarta	4.13
9	RSUP I	South Sulawesi	4.09
10	RSUP J	North Sulawesi	4.00
11	RSUP K	Central Java	3.95
12	RSUP L	Banten	3.85
13	RSUP M	Central Java	3.82
14	RSUP N	North Sumatra	3.70
15	RSUP O	South Sulawesi	3.50
16	RSHS	West Java	3.43
17	RSUP P	South Sumatra	3.28

Table Comparison of Work Unit Maturity Self Assessment Scores within the Directorate of Health Services in 2022

Source : PSA Integrated Online System data source, DJPB Ministry of Finance of the Republic of Indonesia, downloaded 14 August 2023

Based on the table above, the results of the Maturity Self Assessment Score for Work Units within the Directorate of Health Services in 2022 are presented. A number of PSA Hospital work units obtained optimal maturity scores. In general, it appears that the PSA work unit within the Directorate General of Health Services has a higher maturity level compared to RSHS. Factors that cause the level of maturity at RSHS to not be optimal are the low assessment of financial aspects, innovation aspects and governance and leadership aspects.

Methods

The writing method used in this paper is an evaluation research method. This method can be used as material for consideration of the formulation, results of a project, policy or program. Formulation based on data from the evaluation results of the assessment of the implementation of the maturity level in RSHS in 2023 which must be optimized or developed for improvement.

Results and Discussion

Maturity Rating uses two methods to measure maturity levels, namely Result-Based and Process-Based. The assessment aspects along with the indicators used for each measurement method are as follows :



Result-Based Measurement, namely assessing the level of financial health and development trends and financial performance of PSA within a period of 3 (three) years, and assessing the quality of PSA services to the community and trends in the development of the quality of PSA service delivery within a period of 3 (three) years. Process-Based Measurement, namely assessing the management of human resources, business processes, technology, and customer/service user orientation, Assessing PSA innovation in creating effective services and encouraging PSA's potential to continue to develop to improve the quality of its services, Assessing the implementation of good governance in PSA which can contribute to the growth and sustainability of PSA in the long term, and assess environmental management of PSA operational activities, both in terms of input (resource) and output (waste) management.

Maturity Rating Assessment and Tools Evaluation Levels are prepared based on a maturity framework consisting of five main levels. Each level has a criteria base that applies universally to all aspects of assessment and indicators.

Level 1 Initial or ad-	Pada tingkatan awal ini, BLU masih berada pada tahan permulaan, di mana aktivitas yang	Silamage Land	Undersor
hoc	tahap permulaan, di mana aktivitas yang digunakan sebagai dasar pengukuran maturitas masih bersifat <i>ad-hoc</i> .	1 Initial	Kinerja BLU diukur dan tidak memenuhi target yang relevan dan / atau menunjukkan tren negative
		2 Managed	Kinerja BLU diukur dan tidak memenuhi target yang relevan dan / atau menunjukkan tren tetap
Level 2 <i>Managed</i>	Pada level ini, BLU memiliki kapabilitas untuk melakukan aktivitas yang bersifat <i>repeatable</i> ,	3 Defined	Kinerja BLU diukur dan tidak memenuhi target yang relevan dan / atau menunjukkan tren peningkatan
	meskipun belum terdokumentasikan secara standar.	4 Predictable	Kinerja BLU memenuhi sebagian besar target yang relevan dan / atau menunjukkan tren peningkatan substansial
Level 3	Pada level ini, BLU mampu mendokumentasikan	5 Optimizing	Kinerja BLU memenuhi semua target yang relevan dan / atau menunjukkan pencapaian target berkelanjutan
Defined	aktivitas pada level 2 sec'ara standar yang dituangkan dalam bentuk prosedur baku		ocess-based (based on evidence/document)
Level 4	aktivitas pada level 2 secara standar yang dituangkan dalam bentuk prosedur baku Pada level ini, BLU mampu mendefinisikan,	Pr Maturity Level	ocess-based (based on evidence/document) Deskripsi
Level 4	aktivitas pada level 2 secara standar yang dituangkan dalam bentuk prosedur baku.		
	aktivitas pada level 2 secara standar yang dituangkan dalam bentuk prosedur baku Pada level ini, BLU mampu mendefinisikan, mengendalikan dan memprediksi proses untuk	Maturity Level	Deskripsi
Level 4 Predictable Level 5	aktivitas pada level 2 secara standar yang dituangkan dalam bentuk prosedur baku. Pada level ini, BLU mampu mendefinisikan, mengendalikan dan memprediksi proses untuk menjaga kualitas layanan maupun <i>output</i> yang diberikan kepada publik. Pada level ini, BLU telah mencapai tahap	Maturity Level	Deskripsi Aktivitas pada BLU bersifat <i>ad hoc</i> dan tidak teratur
Level 4	aktivitas pada level 2 secara standar yang dituangkan dalam bentuk prosedur baku. Pada level ini, BLU mampu mendefinisikan, mengendalikan dan memprediksi proses untuk menjaga kualitas layanan maupun <i>output</i> yang diberikan kepada publik.	Maturity Level 1 Initial 2 Managed	Deskripsi Aktivitas pada BLU bersifat <i>ad hoc</i> dan tidak teratur Aktivitas pada BLU mengikuti pola regular

Implementation of Evaluation

In the context of implementing Director General's Regulation Number PER-11/PB/2021, an independent assessment of the maturity level (self-assessment) is carried out once a year, and an independent assessor of the PSA conducts the assessment once every two years. The assessment is completed no later than the conclusion of the first semester of the following year. The Directorate General of Treasury c.q Directorate of Financial Management Development of PSA and the Regional Office of the Director General of Treasury of West Java Province conducted monitoring and assessment

on September 25-28, 2023, using the BIOS PPK-PSA application. Figure 1 shows the self-assessment and evaluation findings from PPK-PSA:



Figure 1. Self-Assessment and Assessment Score results by PPKPSA in 2022



PENILA	NAN PPK BLU TERHADARP TINGKAT N	MATURITAS BLU
RESULT-BASED	PRO	DCESS-BASED
1. KEUANGAN	3. KAPABILITAS INTERNAL	5. INOVASI
2021 2022 1.1 LIKUDITAS 1,75 1,50	3.1 SUMBER DAYA MANUSIA 4,0 3,0	5.1 KETERLIBATAN PENGGUNA JASA 1,0 1,0
1.2 EFISENSI 5,00 4,25	3.2 PROSES BISNIS 4,0 3,0	5.2 PROSES INOVASI 2,0 1,0
1.3 EFEKTIMTAS 1,75 1,25	3.3 TEKNOLOGI 4,0 4,0	5.3 MANAJEMEN PENGETAHUAN 1,0 2,0
1.4 TINGKAT KEMANDIRIAN 4,75 4,25	3.4 CUSTOMER FOCUS 2,0 4,0	5.4 MANAJEMEN PERUBAHAN 2.0 1.0
MATURITAS ASPEK 3,31 2,81	MATURITAS ASPEK 3,50 3,50	МАТИНТАЗ АЗРЕК 1,50 1,25
2. PELAYANAN	4. TATA KELOLA DAN KEPEMIMPINAN	6. LINGKUNGAN
2.1 INDEKS KEPUASAN 3,00 3,50	4.1 PERENCANAAN STRATEORS 2021 2022 4.0 4,0 4,0	6.1 ENVIRONMENTAL FOOTPRINT 3,0 4,0
2.1 INDEKS KEPUASAN 2.00 2.00		6.1 ENMRONMENTAL FOOTPRINT 3.0 4.0
2.1 INDEKS KEPUASAN MASYARAKAT 2.2 EFISENSI WAKTU 2.36 3.00	4.1 PERENCANAAN STRATECIS 4,0 4,0	6.1 ENARCONVENTAL FOOTPRINT 3,0 4,0
2:1 INDERS KEPLASAN 3,00 3,50 2:2 EFISENS WAKTU 2,75 3,00 2:3 SSTEMPENGADUAN 5:00 5:00	4.1 PERENCAVAWN STRATECIS 4,0 4,0 4.2 ETIKABISNIS 1,0 1,0	6.1 ENARCONVENTAL FOOTPRINT 3,0 4,0
2.1 NDEKS KEPLAGAN 3,00 3,50 MASYARAKAT 2,00 3,50 2.2 EFISENS WAKTU 2,75 3,00 2.3 SSTEMPENSAOUAN 2,75 5,00 LAYANAN 5,00 5,00 2.4 TROKAT KEBERHASLAN 3,22 4,60	41 PERENCANAN STRATECIS 4,0 4,0 42 ETIKABISNIS 1,0 1,0 43 STAKEHOLDER'S RELATIONSHIP 3,0 3,0	6.1 ENARCONVENTAL FOOTPRINT 3,0 4,0
2.1 NDEKS KEPLAGAN 3,00 3,50 MASYARAKAT 2,00 3,50 2.2 EFISENS WAKTU 2,75 3,00 2.3 SSTEMPENSAOUAN 2,75 5,00 LAYNAN 5,00 5,00 2.4 TROKAT KEBERHASLAN 3,22 4,60	41 PERENCANAAN STRATEGIS 4.0 4.0 42 E TIKABISNIS 1.0 1.0 43 STAKEHOLDER'S RELATIONSHIP 3.0 3.0 44 MINIALEMEN RISKO 2.0 3.0	6.1 ENARCONVENTAL FOOTPRINT 3,0 4,0
2:1 NDEKS KEPLAGAN 3,00 3,50 MASYARAKAT 2,22 EFISENS WAKTU 2,75 3,00 // 2:2 EFISENS WAKTU 2,75 3,00 // 2:3 SETEMPERGADUAN 2,00 5,00 // 2:3 SETEMPERGADUAN 5,00 5,00 // 2:4 TINGKAT KEBERHASLAN 3,63 4,50	41 PERENCANAAN STRATEGIS 4.0 4.0 42 ETIKA BISNIS 1,0 1,0 43 STAKEHOLDER'S RELATIONSHIP 3.0 3.0 44 MANALEMEN RISKO 2.0 3.0 45 PENGAWASAN DAN PELAPORANI 3.0 3.0	6.1 ENVIRONMENTAL FOOTPRINT 3.0 4.0 6.2 PENOGUNAAN SUMBER DAYA 1.0 3.0
2:1 NDEKS KEPLAGAN 3,00 3,50 MASYARAKAT 2,22 EFISENS WAKTU 2,75 3,00 // 2:2 EFISENS WAKTU 2,75 3,00 // 2:3 SETEMPERGADUAN 2,00 5,00 // 2:3 SETEMPERGADUAN 5,00 5,00 // 2:4 TINGKAT KEBERHASLAN 3,63 4,50	4 1 PERENCANAAN STRATEGIS 4.0 4.0 4.2 ETIKABISNIS 1.0 1.0 4.3 STAKEHOLDER'S RELATIONSHIP 3.0 3.0 4.4 MANALEMEN RISKO 2.0 3.0 4.5 PENGAWASANI DAN PELAPORANI 3.0 3.0 MATURITIAS ASPEK 2.60 2.60	6.1 ENVROMENTAL FOOTPRINT 3.0 4.0 6.2 PENGGUNAAN SUMBER DAYA 1.0 3.0 MATURITAS ASPEK 2.00 3.50

Based on figure 2. Presents a comparison of the 2021 and 2022 assessment results. The PSA Maturity self-assessment score for the 2021 assessment is 3.10, while the maturity score determined is 3.03. PSA's maturity self-assessment score for the 2022 assessment is 3.43, while the maturity score determined is 3.12.

In the Result Base assessment: The results of the 2021 self-assessment for the financial aspect of the liquidity indicator are differences with the determination results, while for the service aspect there are differences in the Service Time Efficiency Indicator. In the financial aspect, the self-assessment result in 2022 is 2.81, while the assessment value in 2021 is 3.31. there was a decrease of 0.50. For the

service aspect, the self-assessment result in 2022 is 4, while the assessment value in 2021 is 3.59. there was an increase of 0.41.

In the Process Base assessment: The results of the self-assessment for the 2022 assessment there are several indicators that have experienced changes, either increasing or decreasing, namely: Internal Capability Aspects have increased in the customer focus indicator, Governance and Leadership Aspects have increased in the business ethics indicator, Stakeholder Relationship and risk management. The Innovation aspect experienced an increase in the knowledge management indicator and a decrease in the change management indicator. Environmental aspects experienced an increase in the Environmental Footprint Management and Resource Use indicators.

Conclusion

Performance measurement based on the PSA maturity level is a two-way solution because it can be used by hospital leaders to self-reflect on the performance achievements and governance that have been developed. The benefits of measuring performance include providing an understanding of measures for assessing management performance, improving the quality of products and services and ensuring that decision making is carried out objectively (Mardiasmo, 2018).

The evaluation results of the RSHS Maturity Level assessment are at level 3, namely the Defined level. Level 3 shows that the quality of RSHS service performance is good but not optimal. Based on the results of this evaluation, it can be concluded that the implementation of activities at RSHS as a public organization in the health service sector is still hindered by many weaknesses in both the process based and result based aspects which influence its performance achievements. The performance achievements that have increased in 2022 compared to 2021 in the base process measurement are the internal capability aspect in the customer focus indicator, the Governance and Leadership aspect has increased in the risk management indicator. The Innovation aspect has experienced an increase in knowledge management indicators. Environmental aspects experienced an increase in the Environmental Footprint Management and Resource Use indicators. Meanwhile, in the result base measurement, all indicators in the service aspect experienced an increase in performance.

The maturity performance in 2022 that needs to be optimized is the potential for results-based performance (Result Base), especially in the financial aspect, namely the liquidity indicator, where it is necessary to increase RSHS's ability to manage cash and current assets. The effectiveness indicator requires the ability to understand how to utilize the resources owned by the hospital to generate profits (surplus). Process-based performance needs to be optimized: first, the internal capability aspect, namely human resource indicators and business processes. Second, the innovation aspect, namely all assessment indicators (service user involvement, innovation process, knowledge management and change management). Third, aspects of leadership governance need to be optimized, namely the indicators of business ethics, stakeholder relationships, risk management and supervision and reporting. Fourth, environmental aspects, namely indicators of resource use.

Scores or ratings are not the final goal of maturity assessment, but maturity assessment is more focused on growth and improvement plans to increase the quality of public services. However, it is hoped that maturity-based PSA performance assessment will encourage PSA performance to improve service quality and create maturity assessment standards that are comprehensive and end-to-end.

Recommendation

Improving the quality of implementation at the maturity level, all stakeholders in the RSHS environment should need to develop an implementation strategy. The quality of the identification process for issues/problems faced by RSHS needs to be improved, so that it can support the preparation of future performance improvement plans. Encourage continuous improvement of RSHS operational processes and activities so that they have a positive influence on the delivery of services provided. It requires activities with high leverage to improve the performance of all work units to accelerate future assessment improvements for the better. The commitment of the leadership and management is very supportive of achieving maturity levels at the optimal level (level 4). At this level, it is hoped that RSHS will be able to control and predict processes to maintain the quality of services and output provided to the public. Leadership strategic decisions will improve management's ability to face change. Take steps to change that indicate the start of development, innovation and improvement programs in financial and service performance.

Apart from the above, it is necessary to develop a leadership policy regarding the maturity level assessment process at RSHS. The aim is to provide quality assurance (guarantee) that maturity documents have met applicable regulations. The assessment process is very important, because an assessment process that is ineffective and not performance oriented can disrupt the achievement of the organization's stated goals. The assessment process is carried out by managers or unit heads within the RSHS. The task of managers is to oversee and participate in the self-assessment process, understand their respective roles in aspects of maturity level assessment and commit to providing supporting evidence in the form of activity implementation reports with good quality in order to meet assessment standards so that the RSHS maturity level value is obtained expected.

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